

IN THE SUPREME COURT OF GUAM

RE:) Su ELEVENTH UPDATED ORDER) A RELATIVE TO COURT) OPERATIONS UNDER EXIGENT) CIRCUMSTANCES RELATED TO) COVID-19 (CORONAVIRUS))

Supreme Court of Guam Administrative Order No. ADM20-413

Because of the continued public health concerns arising from the COVID-19 (coronavirus) pandemic, *I Maga 'hågan Guåhan* has issued a series of executive orders to stem the spread of the virus. Recent orders authorized non-essential government operations at a limit of 25% occupancy, *see* Executive Order No. 2020-34, and permitted social gatherings of no more than five people beginning October 3, 2020, *see* Executive Order No. 2020-36.

In line with the various executive orders, the court, under its jurisdiction to issue orders in aid of its supervisory jurisdiction over the Superior Court of Guam and all other courts of the judicial branch of Guam, has issued several administrative orders to protect the public health. On September 25, 2020, the court issued Administrative Order No. ADM20-411, which, among other things, reopened the Guam Judicial Center in Hagåtña for certain business transactions by appointment only and authorized in-person proceedings in non-essential matters that cannot be resolved remotely.

The court recognizes that the growing number of confirmed COVID-19 cases in Guam and its resulting strain on the island's healthcare system require continued efforts to limit the transmission of the disease. At the same time, the court recognizes that it must expand its services to the extent possible, keeping at the forefront the need to protect the health and safety of court

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employees, patrons, and the general public. With these considerations in mind, the court issues this **ELEVENTH UPDATED ORDER** regarding the suspension of certain court operations to protect the public health by reducing the risk of exposure to COVID-19 and slowing the spread of the disease:

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1. Effective October 9, 2020, this Eleventh Updated Order shall repeal and replace Administrative Order No. ADM20-411. To the extent this Eleventh Updated Order conflicts with any other existing administrative order of the court, this Eleventh Updated Order shall prevail.

2. The Supreme Court of Guam and Superior Court of Guam will continue to be open to conduct court business, but all court facilities—including the Guam Judicial Center in Hagåtña, the Northern Court Satellite in Dededo, the offices of the Probation Services Division, and the Judicial Education Center—will remain closed to the general public, except where entry is required to address the following matters:

- a. Essential matters that cannot be resolved remotely (i.e., by telephone, videoconference, email, or comparable means, or through the electronic filing system) because it is not practicable or would contravene the protection of constitutional rights. Essential court operations shall continue at the Guam Judicial Center in Hagåtña;
- b. During the hours of 10:00 a.m. to 3:00 p.m., Monday to Friday at the Guam Judicial Center in Hagåtña and the Northern Court Satellite in Dededo, the following transactions:
 - i. Payment of traffic citations;
 - ii. Payment of case-related obligations, including bail, restitution, and fines and fees; and
 - iii. Requests for traffic and court clearances;
 - c. Non-essential matters as scheduled by the court and which cannot be resolved remotely (i.e., by telephone, video conference, email, or

1	comparable means, or through the electronic filing system) because it is
2	not practicable or would contravene the protection of constitutional rights;
3	d. In-person essential appointments with the Probation Services Division as
4	scheduled by the division and approved by the Administrator of the Courts,
5	including the following treatment programs and services:
6	i. Adult Drug Court Group Treatment Sessions
7	ii. Anger and Stress Management for Adults
8	iii. Driving With Care: Level I (English and Chuukese Languages)
9	iv. Driving With Care: Level II (English and Chuukese Languages)
10	v. Anger and Stress Management for Juveniles
11	vi. Moral Reconation Therapy
12	vii. Early Recovery Group Treatment Program (Juvenile Drug
13	Court)
14	viii. Relapse Prevention 1 (Juvenile Drug Court)
15	ix. Relapse Prevention 2 (Juvenile Drug Court)
16	x. Parenting Classes (Juvenile Drug Court)
17	xi. Petty Theft Diversion Program - Adult
18	xii. Court Crime Prevention Program - Juvenile
19	e. In-person essential appointments with the Client Services and Family
20	Counseling Division as scheduled by the division and approved by the
21	Administrator of the Courts, including the following:
22	i. Forensic evaluations
23	ii. Psychological evaluations
24	iii. Juvenile and adult intake and assessments
25	iv. Urgent individual, couples, or family counseling sessions
26	v. Intake processing of new clients referred directly by Probation
27	3. The following essential matters shall continue to be scheduled and heard in
28	keeping with the urgency of those matters and consistent with statutory requirements,
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either in person as provided in paragraph 2 or remotely by video conferencing or 1 2 telephonic appearance, with the court to notify all participants necessary to the 3 proceeding: a. Magistrate proceedings; 4 5 b. Preliminary hearings for detained juveniles; Hearings for orders of custody requested by Child Protective Services; 6 с. 7 Civil protection orders; d. e. Restraining orders when necessary for the protection of the safety and 8 9 welfare of a person or persons; 10 f. Search warrants; g. Criminal warrant returns and non-criminal warrant returns executed on a 11 12 person with a criminal warrant or who has otherwise been detained; 13 h. Emergency guardianships; 14 i. Probation pretrial services; Probation post-judgment services involving high-risk offenders; 15 i. 16 k. Quarantine and isolation petitions and related proceedings; 17 1. Other court proceedings under the Emergency Health Powers Act codified 18 in Title 10, Chapter 19 of the Guam Code Annotated; and 19 m. Any other locally or federally mandated hearings. 20 4. In addition to essential matters, courts will review their docket of pending 21 cases, assess matters that can be advanced or resolved through remote court conferencing, 22 and schedule and hold conferences in such matters upon its own initiative, and where 23 appropriate at the request of parties. Courts should limit in-person contact as much as 24 possible by using available technologies, including alternative means of filing, 25 teleconferencing, video conferencing (e.g., Zoom), and use of email to reasonably ensure 26 the health and safety of all participants. In-person proceedings shall adhere to Department 27 of Public Health and Social Services social distancing guidelines. 28 The following are appropriate for hearings on a virtual platform:

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1	a. Status, case management, and pretrial conferences in all case types;
2	b. Non-evidentiary and evidentiary motion hearings in all case types;
3	c. Arraignments and pleas in criminal cases;
4	d. Hearings in juvenile delinquency cases;
5	e. Hearings in traffic cases;
6	f. Problem-solving court staffings and hearings;
7	g. Probate petitions and guardianship petitions;
8	h. Non-jury trials in all case types, except for criminal, juvenile delinquency,
9	and termination of parental rights petitions in dependency cases unless the
10	parties in an excepted case agree to conduct a virtual non-jury trial;
11	i. Settlement conferences held by the magistrates and the referee.
12	When scheduling hearings, it is recommended that the courts prioritize matters in
13	the following order:
14	a. Criminal, with those in custody having the highest priority
15	b. Juvenile
16	c. Civil Protection Orders
17	d. Mental Health
18	e. Domestic and Guardianship
19	f. Probate
20	g. Civil
21	h. Other case types
22	5. Criminal misdemeanor jury trials scheduled to be heard between August 21,
23	2020, and October 23, 2020, are postponed and shall not be heard before October 26,
24	2020.
25	6. Criminal felony and civil jury trials scheduled to be heard between August 21,
26	2020, and November 30, 2020, are postponed and shall not be heard before December 1,
27	2020.
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7. Notwithstanding paragraphs 5 and 6 above, any pending criminal jury trial in which the jury has already been empaneled may proceed—at the discretion of the judge presiding over the trial—beginning October 19, 2020.

8. Any scheduling of jury trials shall be subject to the approval of the Presiding Judge of the Superior Court and shall adhere to Department of Public Health and Social Services social distancing requirements.

9. Where a jury trial is postponed because of this Eleventh Updated Order or any prior administrative order, the parties may seek a conference with the court to address matters arising from the postponement. Such conference should be conducted by teleconference or videoconference, where practicable. In criminal cases, where appropriate, a defendant may ask the court for reconsideration of bail or conditions of release. Nothing in this Eleventh Updated Order addresses the disposition of such requests for reconsideration.

10. Until November 9, 2020, at 8:00 a.m., in the event that any law enforcement makes contact with a person who has only a non-criminal warrant, that person may be released on the non-criminal warrant and the non-criminal warrant shall remain active. If the person has both a criminal warrant and non-criminal warrant, law enforcement shall execute the return on both warrants.

11. No new grand juries shall be empaneled before October 19, 2020. Grand juries whose terms expire on or before October 19, 2020, shall be extended until that date. No in-person orientation of new jurors shall take place before October 19, 2020. All active petit jurors and grand jurors shall serve to the full extent of the law. To prevent the spread of the virus, ensure the safety of jurors and court staff, and determine the availability of jurors, all active petit jurors and grand jurors must complete a screening questionnaire issued by the Jury Commissioner.

12. All grand jury proceedings are suspended until no earlier than October 19,2020. The time periods for a preliminary examination and for filing an indictment are tolled until December 31, 2020.

13. Any temporary restraining order, injunction, civil protection order, or stay set to expire on or after August 21, 2020, in any criminal or civil matter, shall automatically be extended under the same terms for fourteen (14) days or up to October 12, 2020, whichever is longer, unless the Presiding Judge, or the judge who issued the order, terminates or modifies the temporary restraining order, injunction, or stay.

14. Defendants serving weekend sentences at the Department of Corrections will have their weekend sentences suspended until at least October 10, 2020, unless otherwise ordered by the assigned Superior Court judge.

15. Defendants sentenced and set to commence serving on weekends will have their time start no earlier than October 10, 2020, unless otherwise ordered by the assigned Superior Court judge.

16. Defendants sentenced with delayed confinement to report to the Department of Corrections will have their delays extended until at least October 10, 2020, unless otherwise ordered by the assigned Superior Court judge.

17. With the exception of the filing of indictments, all filing deadlines—including statutory filing deadlines—shall be tolled from August 16, 2020, until October 19, 2020, unless otherwise specifically ordered by the applicable court. Any court filing due during this period shall be deemed timely filed if filed on October 19, 2020.

18. Under Guam law and court rules, the court is deemed always open for filing any proper paper, issuing and returning process, making a motion, and entering an order. *See* 8 GCA § 1.31; Guam R. Civ. P. 77(a); Guam R. App. P. 31(a)(2). Instead of inperson contact, filings will be accepted by the following methods:

a. E-filing

 b. If e-filing is unavailable, pleadings may be filed by email to the respective Clerk's Office. The email address for Supreme Court filings is efile@guamsupremecourt.com. The email addresses for Superior Court filings are:

i. Criminal cases – efilecriminal@guamcourts.org

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ii. 1 Juvenile cases – efilejuvenile@guamcourts.org 2 iii. Small Claims cases – efilesmallclaims@guamcourts.org 3 Child Support cases – efilechildsupport@guamcourts.org iv. Civil, Probate, Domestic, Special Proceedings, and all other 4 v. 5 cases – efilecivil@guamcourts.org c. Facsimile 6 7 d. Postal mail e. Designated drop boxes at the Judiciary 8 9 19. Any filing that requires payment of a filing fee should be paid online if 10 available. Clerk's Office personnel will be available by telephone to answer questions 11 regarding filing methods and fees. 12 20. The Clerks of Court and parties shall continue to serve documents through 13 electronic means or by mail, except for those limited instances in which personal service 14 is required. Attorneys are encouraged to provide a dedicated email address for the service 15 of documents. 16 21. Any court rule that impedes the court's ability to use technologies to eliminate 17 or limit in-person contact in the conduct of court business is suspended until December 18 31, 2020, except such suspension is subject to constitutional requirements. 19 22. Members of the public or media who would like to access court proceedings 20 should contact the court's Public Information Officer, Kristina Blaz, by email at 21 kblaz@guamcourts.org. To the extent logistically possible, the court shall provide public access by video or audio to court proceedings typically open to the public to maximize 22 23 the public's ability to observe these proceedings. 24 23. Individuals entering a Judiciary of Guam facility for any purpose shall wear 25 face masks or other appropriate face coverings and adhere to social distancing guidelines, 26 including maintaining a distance of at least six (6) feet from other individuals in the 27 courthouse except for those residing in the same household. Persons seeking entry shall 28 also be subject to a non-contact temperature test and questioning related to COVID-19. Judiciary personnel will enforce these restrictions to protect the health and safety of court patrons and employees.

24. The following persons shall not enter the Guam Judicial Center in Hagåtña, the Northern Court Satellite in Dededo, or any Judiciary of Guam facility, including, but not limited to, the San Ramon Temporary Courtroom, probation offices, and the Judicial Education Center:

- a. Persons diagnosed with or have had contact with anyone who has been diagnosed with COVID-19 and have yet to be released from quarantine or isolation by a medical provider or the Department of Public Health and Social Services (DPHSS);
- b. Persons with any acute respiratory illness symptoms (i.e., cough, shortness of breath, headaches), flu-like symptoms, fever, or sneezing;
- c. Persons asked to self-quarantine or self-isolate by any doctor, hospital, board of health, or other medical provider or health agency, or who reside with anyone who has been asked to self-quarantine or self-isolate;
- d. Persons who have been in a country with confirmed COVID-19 cases within the last fourteen (14) days; and
- e. Persons who reside or have had close contact with someone who has traveled to these countries in the last fourteen (14) days.

25. Anyone trying to enter in violation of this Eleventh Updated Order will be denied entry by Judiciary marshals, probation officers, or other security personnel.

26. If you are scheduled to appear in person and fall into any of the categories listed in paragraph 24, you should proceed as follows:

- a. If you are represented by an attorney, please contact your attorney.
- b. If you have no attorney and are seeking emergency relief, please call the Clerk's Office of the court in which you are seeking relief.
- c. If you are an attorney scheduled to appear before a judge, please contact that section or team directly by telephone.

- d. If you are scheduled to meet with a probation officer, please contact the probation officer or applicable probation section directly by telephone.
- e. If in doubt as to whom you should contact, please call the Clerk's Office of the court in which you are scheduled to appear.

27. The continuances occasioned by this Eleventh Updated Order serve the ends of justice, protect the health and safety of criminal defendants, attorneys, court employees, and those called to jury service, and outweigh the best interest of the public and the defendant in a speedy trial. Therefore, the time periods of such continuances shall be excluded from speedy trial computations under 8 GCA § 80.60. All time periods involving the speedy trial procedure in criminal proceedings are tolled until December 31, 2020.

28. This Eleventh Updated Order will be revised as circumstances warrant.

SO ORDERED this 9th day of October 2020.

/s/ ROBERT J. TORRES Associate Justice /s/ KATHERINE A. MARAMAN Associate Justice

/s/ F. PHILIP CARBULLIDO Chief Justice